

**Quarterly Report on the Status  
of Prison Overcrowding, for the  
Fourth Quarter of 1990**

**Massachusetts Department of Correction**

**George A. Vose  
Commissioner**

**Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985**

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the fourth quarter of 1990.

Table 1 provides the DOC figures for the fourth quarter of 1990. As this table indicates the DOC population (excluding Bridgewater and Longwood) rose by 156 inmates during the fourth quarter, an increase of two percent. At the end of the quarter, the DOC operated with 8,189 inmates in a system with a design capacity of 4,864 -i.e., the DOC operated at 168 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period October 1, 1989 to September 30, 1990. These figures indicate that the DOC population increased by 714 or 10 percent over this twelve-month period, from 7,319 in October, 1989 to 8,033 in September, 1990.

Table 3 presents the county figures for the fourth quarter of 1990. The county population decreased by 17 inmates during this quarter, a decrease of less than 1 percent. At the end of the quarter, the county system operated with 6,091 inmates in facilities with a total design capacity of 4,009, - i.e., the county system operated at 152 percent of design capacity.

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This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 104 inmates or 2 percent over this twelve-month period, from 6,045 in October 1989 to 6,149 in September 1990.

Table 5 provides statistics on court commitments to the DOC for 1989 and 1990. Overall, there has been an increase of 57, or 2 percent in commitments for 1990 in comparison with the same period in 1989, from 3,780 to 3,837. Commitments to Cedar Junction were up by 100, or 5 percent. Commitments to Concord decreased by 1, or less than 1 percent. Overall, male commitments were up by 99, or 4 percent from 1989. Commitments to Framingham decreased by 42, or four percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the fourth quarter of 1990. The degree of prison overcrowding represents a precarious situation which poses serious problems for the safe and humane operation of correctional facilities.

Table 1

**Population in Department of Correction Facilities,  
October 1, 1990 to December 31, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Cedar Junction	679	678	688	636	107%
Concord	1150	1144	1150	523	220%
Framingham-ATU	73	68	65	68	107%
Framingham	386	386	360	194	199%
Norfolk	1293	1288	1293	919	141%
NCCI	734	734	737	410	179%
OCCC	662	661	664	488	136%
BCC	207	109	253	0	n.a.
SECC	738	739	742	0	n.a.
<b>Sub-Total</b>	<b>5922</b>	<b>5807</b>	<b>5952</b>	<b>3238</b>	<b>183%</b>
Bay State	214	214	179	146	147%
Medfield	15	33	0	0	n.a.
NCC	246	246	247	150	164%
SECC-Minimum	109	109	112	100	109%
Lancaster-Male	149	150	151	70	213%
Lancaster-Female	91	91	90	59	154%
Plymouth	284	273	290	151	188%
Pondville	60	53	101	75	80%
Shirley	448	460	455	403	111%
Warwick	87	88	89	50	174%
Hodder	33	33	29	35	94%
Boston State	99	100	101	55	180%
Park Drive	62	65	79	50	124%
SMPRC	167	157	172	125	134%
MHHI	80	86	78	81	99%
WSATP	3	4	3	4	75%
Drug Rehab	1	1	1	1	100%
Hillside	39	40	38	40	98%
Charlotte	14	15	14	15	93%
Houston House	6	7	7	15	40%
Day Reporting Center	0	1	1	1	0%
<b>Sub-Total</b>	<b>2207</b>	<b>2226</b>	<b>2237</b>	<b>1626</b>	<b>136%</b>
<b>TOTAL</b>	<b>8129</b>	<b>8033</b>	<b>8189</b>	<b>4864</b>	<b>167%</b>
Bridgewater SH	317	332	305	337	94%
Bridgewater T.C.	249	251	249	216	115%
Bridgewater AC	406	425	367	430	94%
Longwood T.C.	121	108	121	121	97%
<b>GRAND TOTAL</b>	<b>9222</b>	<b>9149</b>	<b>9231</b>	<b>5968</b>	<b>155%</b>
Houses of Correction	449	471	483	n.a.	n.a.
Federal Prisons	31	31	31	n.a.	n.a.
Inter-State Contract	52	52	52	n.a.	n.a.

Table 2

**Population in Department of Correction Facilities,  
October 1, 1989 to September 30, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Cedar Junction	679	669	680	636	107%
Concord	1103	984	1142	523	97%
Framingham-ATU	103	123	74	69	149%
Framingham	401	374	387	194	207%
Norfolk	1266	1239	1284	919	138%
NCCI	731	727	731	184	397%
OCCC	615	592	661	488	126%
BCC	25	0	104	0	n.a.
SECC	724	709	739	0	n.a.
<b>Sub-Total</b>	<b>5647</b>	<b>5417</b>	<b>5802</b>	<b>3013</b>	<b>187%</b>
Bay State	201	141	216	146	138%
Medfield	35	35	33	36	97%
NCC	229	198	246	152	151%
SECC-Minimum	109	102	109	100	109%
Lancaster-Male	149	149	150	70	213%
Lancaster-Female	53	44	90	25	212%
Pondville	52	53	53	26	200%
Plymouth	263	188	279	151	174%
Shirley	466	452	459	403	116%
Warwick	88	88	89	50	176%
Hodder	31	29	35	35	89%
Boston State	100	101	99	55	182%
Park Drive	54	50	65	50	108%
SMPRC	114	108	152	75	152%
MHHI	89	78	88	93	96%
WSATP	11	25	4	12	92%
Drug Rehab	3	4	1	10	30%
Hillside	39	39	40	40	98%
Charlotte	14	15	15	15	93%
Houston House	6	3	7	15	40%
Day Reporting Center	0	0	1	2	0%
<b>Sub-Total</b>	<b>2106</b>	<b>1902</b>	<b>2231</b>	<b>1561</b>	<b>135%</b>
<b>TOTAL</b>	<b>7753</b>	<b>7319</b>	<b>8033</b>	<b>4574</b>	<b>170%</b>
Bridgewater SH	347	379	331	337	103%
Bridgewater T.C.	254	267	251	216	118%
Bridgewater AC	422	412	417	430	98%
Longwood T.C.	121	124	109	125	97%
<b>GRAND TOTAL</b>	<b>8897</b>	<b>8501</b>	<b>9141</b>	<b>5682</b>	<b>157%</b>
Houses of Correction	406	447	455	n.a.	n.a.
Federal Prisons	32	34	31	n.a.	n.a.
Interstate Contract	49	44	52	n.a.	n.a.

**Table 3**  
**Population in County Correctional Facilities,**  
**October 1, 1990 to December 31, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	156	163	152	110	142%
Berkshire	139	124	128	97	143%
Bristol	561	531	597	392	143%
Dukes	13	12	8	13	100%
Essex-Lawrence	215	212	214	57	377%
Essex-LCAC	290	283	269	135	215%
Essex-Salem	164	164	166	120	137%
Franklin	84	74	88	63	133%
Hampden	524	540	487	312	168%
Hampden-OUI	122	129	111	125	98%
Hampshire	245	249	244	163	150%
Middlesex	979	960	962	592	165%
Norfolk	265	260	237	149	178%
Plymouth	448	487	411	157	285%
Suffolk-C.S.	435	419	409	453	96%
Suffolk-D.I.	784	759	799	456	172%
Worcester	677	634	688	490	138%
Longwood T.C.	121	108	121	125	97%
<b>TOTAL</b>	<b>6222</b>	<b>6108</b>	<b>6091</b>	<b>4009</b>	<b>155%</b>

**Table 4**  
**Population in County Correctional Facilities,**  
**October 1, 1989 to September 30, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	158	167	162	110	144%
Berkshire	132	133	121	97	136%
Bristol	499	471	531	401	124%
Dukes	20	26	13	13	152%
Essex-Lawrence	241	239	217	57	423%
Essex-LCAC	296	303	287	135	219%
Essex-Salem	163	159	165	120	136%
Franklin	79	75	74	63	125%
Hampden	528	512	549	312	169%
Hampden OUI	119	102	132	125	95%
Hampshire	243	258	253	148	164%
Middlesex	1010	976	978	592	171%
Norfolk	264	262	264	149	177%
Plymouth	484	448	488	157	308%
Suffolk-C.S.	372	346	434	453	82%
Suffolk-D.I.	709	685	754	456	156%
Worcester	659	759	618	490	135%
Longwood	121	124	109	125	97%
<b>TOTAL</b>	<b>6097</b>	<b>6045</b>	<b>6149</b>	<b>4003</b>	<b>152%</b>

**Table 5**  
**Court Commitments to the DOC,**  
**1989 and 1990**

	<u>1989</u>	<u>1990</u>	<u>Difference</u>
<b><u>Cedar Junction</u></b>			
First Quarter	494	513	+4%
Second Quarter	535	516	-4%
Third Quarter	336	427	+27%
Fourth Quarter	523	532	+2%
<b>Sub-Total</b>	<b>1888</b>	<b>1988</b>	<b>5%</b>
<b><u>Concord</u></b>			
First Quarter	199	186	-7%
Second Quarter	213	191	-10%
Third Quarter	161	156	-3%
Fourth Quarter	177	216	+22%
<b>Sub-Total</b>	<b>750</b>	<b>749</b>	<b>+0%</b>
<b>Sub-Total Males</b>	<b>2638</b>	<b>2737</b>	<b>+4%</b>
<b><u>Framingham</u></b>			
First Quarter	315	316	+0%
Second Quarter	267	258	-3%
Third Quarter	286	267	-7%
Fourth Quarter	274	259	-5%
<b>Sub-Total</b>	<b>1142</b>	<b>1100</b>	<b>-4%</b>
<b>TOTAL</b>	<b>3780</b>	<b>3837</b>	<b>+2%</b>

## Technical Notes

1. The official capacity for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity reflects the capacity at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility.
6. Charles Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

## 10. Abbreviations and Definitions:

AC	-	Addiction Center
ADP	-	Average Daily Population
ATU	-	Awaiting Trial Unit
BCC	-	Boston Correctional Center
C.S.	-	Charles Street
D.I.	-	Deer Island
DOC	-	Department of Correction
Drug Rehab	-	Includes Meridian House and Spectrum House
D.S.U.	-	Department Segregation Unit
LCAC	-	Lawrence Correctional Alternative Ctr.
N.A.	-	Not Applicable
MHHI	-	Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	-	Northeastern Correctional Ctr.
NCCI	-	North Central Corr. Inst. at Gardner
OCCC	-	Old Colony Correctional Center
OUI	-	Operating Under the Influence
PRC	-	Pre-Release Center
SECC	-	Southeastern Correctional Center
SH	-	State Hospital
SMPRC	-	South Middlesex Pre-Release Ctr.
TC	-	Treatment Center
WSATP	-	Women's Substance Abuse Treatment Program includes Faith House and Griffin House.